

The Commonwealth of Massachusetts

EXECUTIVE DEPARTMENT,
STATE HOUSE, BOSTON, May 28, 1948.

To the Honorable Senate and House of Representatives:

I am recommending for the fiscal year commencing July 1, 1948, supplemental appropriations according to the attached statement. They amount to:

\$5,515,353 16	from the General Fund
152,294 00	from the Highway Fund
7,280 00	from the Port of Boston Fund
219,150 00	from the Inland Fisheries and Game Fund
2,602,470 00	from the Veterans' Services Fund
180,300 00	from the Metropolitan District Commission Fund
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\$8,676,847 16	Total, All Funds

It has been necessary to cut severely the requests made by various departments and to omit some from consideration entirely, not because the requests are unreasonable but because it is not possible to grant them without additional taxation. I am attaching for your information a statement showing a balance between estimated receipts and expenditures for the coming fiscal year for the General and Highway Funds. You will see from these statements that estimated receipts are expected to be sufficient to support my recommendations. I am aware that you have enacted new laws and are considering others which will require further expenditure in 1949, the appropriations for which must be reconciled with balances which are foreseeable at this time.

The uncertainty which has existed for several years as to future courses of price levels is still with us. In this recommendation, provision has been made for the cost of supplies and other maintenance items on the basis of cost figures which are now known. If further increases

occur, it is going to be necessary to compensate for them by adjustments within appropriation accounts. Changes in the budgetary procedure adopted in the 1947 session make it impossible for departments to incur deficits. Therefore, it should be stressed that there is an added responsibility on each department head to distribute the spending of his available appropriations so that each month's operation may be consistent with the appropriation for the full year. As a further precaution against continued price increases a reserve of \$500,000 for food and fuel was provided in the general appropriation bill.

Special comment is called for on some of the larger items; \$326,435 is recommended for the Department of Mental Health, largely for food, farm supplies and for repairs and equipment, after a restudy of changes in prices which have occurred since the original budget recommendations.

The cost of the permanent salary increase provided by Chapter 311 has been estimated at \$4,500,000 for the coming fiscal year. This amount is recommended from the General Fund with the understanding that approximately \$1,600,000 will be reimbursed from other funds as their share of the salary increase.

On April 21, 1948, the New England Telephone and Telegraph Company filed an application for authority to increase rates in all exchanges, miscellaneous rates and toll rates throughout the State, to produce about \$15,000,000 added annual revenue for the company. The emergency increase effective in July 1947 amounted to approximately \$5,000,000 a year, so that the new application would cost the citizens of the Commonwealth an additional \$10,000,000 a year.

Unless there is an adequate presentation of evidence before the Department of Public Utilities, there can be no legal refusal to allow the rates to go into effect. Funds should be made available at once to the Department, so that it may protect the interest of our citizens by contesting the application. I am recommending that \$150,000 be provided for the purpose to be expended under the supervision of the Attorney General.

In the Highway Fund, there is an urgent necessity for the expenditure of \$120,000 for additional construction and for alterations at the "D" Street garage.

In my budget message I referred to the substantial balance which had accumulated in the Inland Fisheries and Game Fund. I am including recommendations for the appropriation of \$219,150 from this balance for law enforcement and for the improvement of game farms and fish hatcheries.

From the Veterans' Services Fund I am recommending \$100,000 to provide a laundry building and sleeping accommodations for employees at the Soldiers' Home in Chelsea, and \$675,000 for the administration of the Veterans Housing Law by the State Housing Board. Adequate funds for administration and supervision are essential in order to provide the homes contemplated by this \$200,000,000 program and to safeguard the financial commitment of the Commonwealth.

An amount now estimated at \$1,802,150 will be received as reimbursements from the Federal government for the Soldiers' Home, educational services, Fort Devens, University of Massachusetts and apprentice training, educational and other services given to veterans. It is recommended, for better accounting, that these amounts be appropriated rather than being cited as "available for expenditure", as in Chapter 198. This is merely a book-keeping change made necessary by the fact that federal grants are not available until after the expenditures have been made and audited. This recommendation calls for no additional state expense.

The item of \$119,300 for repairs to the Charles River locks was originally included in my recommendations for the 1948 Deficiency Bill, but was not appropriated because it was found that the work could not be done this spring. It is very important that these repairs be made next fall.

Respectfully submitted,

ROBERT F. BRADFORD,

Governor of the Commonwealth.

BALANCE BETWEEN ESTIMATED RECEIPTS AND
EXPENDITURES.

(FISCAL YEAR 1949; 000 OMITTED.)

GENERAL FUND.

Appropriations:

General bill, chapter 198	\$81,682	
Distribution from income and corporations tax	55,000	
		\$136,682
Supplementary recommendations		5,840
Reserve for legislation		968
		968
Total appropriations		\$143,490

Receipts:

Surplus, beginning of year		\$10,027
Ordinary revenue:		
Departmental and transfers	\$13,263 ¹	
Corporation taxes	30,000	
Inheritance taxes	7,400	
		50,663
Special revenue:		
Club	\$300	
Surtaxes	8,000	
Cigarettes	10,500	
Liquor	9,000	
		27,800
Transfer from income and Corporations tax		55,000
		55,000
Total receipts, including surplus		\$143,490

HIGHWAY FUND.

Appropriations:

General bill, chapter 198	\$45,777	
Supplementary recommendations	152	
Transfer for salary increases	935	
		\$46,864
Reserve for legislation		40
		40
Total appropriations		\$46,904

Receipts:

Surplus, beginning of year		\$3,442
Gasoline tax	\$24,500	
Registry receipts	9,700	
Miscellaneous	262	
		34,462
Federal grants receivable		9,000
		9,000
Total receipts		\$46,904

¹ Includes \$1,592,900 estimated to be transferred to the General Fund as share due from other funds, of \$4,500,000 for permanent salary increases.

STATEMENT OF SUMS RECOMMENDED IN SUPPLEMENTARY BUDGET.

THE FOLLOWING RECOMMENDATIONS ARE FOR APPROPRIATIONS FROM THE GENERAL FUND:

Item		
	Judiciary:	
0306-94	Clerical assistance to register, Worcester County	\$450 00
	Military:	
0403-15	Damages to private property	700 00
0405-02	Personal services and expenses of armories of first class	100,000 00
0407-01	Personal services and expenses of the state surgeon and regular assistants	5,000 00
	Commission on Administration and Finance:	
0414-02	Chairman's office	1,025 00
0414-03	Comptroller's bureau	3,750 00
0414-04	Budget Bureau	450 00
	Art Commission:	
0424-26	For cleaning Ann Hutchinson statue	150 00
	Massachusetts Aeronautics Commission:	
0442-21	Hanscom field	4,500 00
	Maintenance of the Mount Greylock War Memorial:	
0443-21	Repairs	7,000 00
	Secretary of the Commonwealth:	
0501-02	Office of the secretary	4,300 00
0503-03	Printing and binding public documents	1,500 00
	Auditor of the Commonwealth:	
0701-02	Office of the auditor	750 00
	Attorney General's Department:	
0803-08	National association of attorney generals	1,000 00
0803-09	Recovery of unclaimed bank deposits	25,000 00
	Department of Agriculture:	
0901-02	Personal services and expenses	405 00
0901-31	Cranberry survey	300 00
0905-01	Dairying and animal husbandry, personal services and expenses	1,500 00

Item		
0905-03	Inspection of barns and dairies	\$2,000 00
0907-07	Livestock Disease Control, reimbursement of owners of tubercular cattle killed	10,000 00
0908-01	Markets, personal services and expenses	3,380 00
	Department of Conservation:	
1002-12	State fire warden and his assistants	10,000 00
1002-26	Berkshire and Essex forestry project	9,720 00
1002-31	Suppression of insect pests	700 00
1004-11	Fisheries and Game, enforcement of laws, conserva- tion officers	9,950 00
1004-70	Division of Marine Fisheries, office of the director	1,200 00
	Department of Banking and Insurance:	
1101-02	Division of Banks, personal services and expenses	5,000 00
	Corporations and Taxation:	
1201-03	Office supplies and equipment	16,000 00
1201-12	Division of field investigation and temporary taxes	1,315 00
1201-22	Administration of meal taxes, expenses	4,550 00
1202-02	Income Tax Division, expenses	18,000 00
1203-01	Division of Accounts, personal services	10,000 00
1203-12	Expenses of certain, books, forms for maintaining system of accounts	5,000 00
1203-21	County personnel board	150 00
	Department of Education:	
1301-54	Reimbursement of certain cities and towns, expenses of maintaining agricultural and industrial voca- tional schools	14,472 12
1302-01	Immigration and Americanization, personal services	752 00
1306-10	Massachusetts Maritime Academy, maintenance	42,525 00
1309-00	Framingham State Teachers' College, maintenance	450 00
1311-00	Lowell State Teachers' College, maintenance	300 00
1312-00	North Adams State Teachers' College, maintenance	360 00
1313-00	Salem State Teachers' College, maintenance	100 00
1314-00	Westfield State Teachers' College, maintenance	580 00

Item		
1315-00	Worcester State Teachers' College, maintenance	\$570 00
1332-00	Lowell Textile Institute, maintenance	900 00
1333-00	New Bedford Textile Institute, maintenance	1,675 00
1341-00	University of Massachusetts, maintenance	42,000 00
	Department of Civil Service and Registration:	
1403-01	Salary of director and other personal services and expenses	400 00
	Department of Mental Health:	
1701-02	Personal services and expenses	7,400 00
1701-12	Boarding out of Patients	10,000 00
1710-00	Boston Psychopathic Hospital, maintenance	2,000 00
1711-00	Boston State Hospital, maintenance	50,915 00
1712-00	Danvers State Hospital, maintenance	17,600 00
1713-00	Foxborough State Hospital, maintenance	15,790 00
1714-00	Gardner State Hospital, maintenance	13,750 00
1715-00	Grafton State Hospital, maintenance	4,200 00
1716-00	Medfield State Hospital, maintenance	10,600 00
1717-00	Metropolitan State Hospital, maintenance	19,200 00
1718-00	Northampton State Hospital, maintenance	26,100 00
1719-00	Taunton State Hospital, maintenance	23,400 00
1720-00	Westborough State Hospital, maintenance	6,910 00
1721-00	Worcester State Hospital, maintenance	15,270 00
1722-00	Monson State Hospital, maintenance	21,325 00
1723-00	Belchertown State School, maintenance	14,850 00
1724-00	Walter E. Fernald State School, maintenance	18,710 00
1725-00	Wrentham State School, maintenance	41,015 00
1726-00	State School at Camp Myles Standish, maintenance	7,400 00
	Department of Correction:	
1801-15	Plans for new prison wall at State Farm	9,810 04
1801-17	Annual Congress, American Prison Association	1,500 00

Item		
	Department of Public Health:	
2004-01	Division of Maternal and Child Health, personal services and expenses	\$2,584 00
2005-01	Division of Communicable Diseases, personal services and expenses	6,000 00
2022-00	Lakeville State Sanatorium, maintenance	10,000 00
2023-00	North Reading State Sanatorium, maintenance	1,000 00
2024-00	Rutland State Sanatorium, maintenance	15,000 00
2025-00	Westfield State Sanatorium, maintenance	26,000 00
	Department of Public Safety:	
2101-02	Personal services and expenses	9,500 00
2102-03	Division of State Police, other necessary expenses	2,700 00
2104-11	Division of Inspection, personal services and expenses	1,500 00
2107-01	Board of Elevator Regulations, personal services and expenses	250 00
2108-01	Board of Fire Prevention Regulations, personal services and expenses	75 00
	Department of Public Utilities:	
2301-23	Investigation of New England Telephone and Telegraph Company Rates	150,000 00
2302-01	Investigation of gas and electric light meters, personal services and expenses	120 00
2308-01	Sale of Securities, personal services and expenses	4,800 00
	Interest on the Public Debt:	
2410-00	Interest on direct debt of the commonwealth	62,500 00
	Unclassified Accounts and Claims:	
2820-04	Compensation of certain public employees for injuries	15,750 00
2847	Permanent salary increase	4,500,000 00
	Total, General Fund	<u>\$5,365,353 16</u>

THE FOLLOWING RECOMMENDATIONS ARE FOR APPROPRIATIONS FROM THE HIGHWAY FUND:

	Department of Public Works:	
2900-37	Alterations to "D" St. garage	\$120,000 00

Item		
	Metropolitan District Commission:	
2931-03	Maintenance of boulevards and parkways	\$819 00
	Department of Public Safety:	
2970-05	State Police, expenses	6,300 00
	Unclassified Accounts and Claims:	
2970-07	For the compensation of certain public employees for injuries	19,250 00
2970-09	Cost of certain administrative functions	1,925 00
2970-14	Cost of other expenses for the collection of the gaso- line tax	4,000 00
	Total, Highway Fund	<u>\$152,294 00</u>

THE FOLLOWING APPROPRIATIONS ARE MADE FROM THE PORT OF BOSTON FUND:

	Port of Boston Authority:	
3140-01	Personal services and expenses	\$5,030 00
3150-01	Personal services and expenses for maintenance of property	2,250 00
	Total, Port of Boston Fund	<u>\$7,280 00</u>

THE FOLLOWING APPROPRIATIONS ARE MADE FROM THE INLAND FISHERIES
AND GAME FUND:

	Department of Conservation:	
3304-01	Division of Fisheries and Game, personal services and expenses in the office of the director	\$1,710 00
3304-11	Fisheries and Game, enforcement of laws	9,950 00
3304-15	Enforcement of laws, automobiles	35,000 00
3304-31	Propagation of game birds	4,080 00
3304-48	Expansion and improvement of game farms	67,600 00
3304-49	Expansion and improvement of fish hatcheries	96,700 00
3304-51	Wildlife Research, personal services and expenses	2,700 00
3304-53	Establishing and conducting wildlife restoration projects	1,410 00
	Total, Inland Fisheries and Game Fund	<u>\$219,150 00</u>

THE FOLLOWING APPROPRIATIONS ARE PAYABLE FROM THE VETERANS' SERVICES FUND:

Item		
	Military:	
3504-21	War Records Project	\$20,880 00
	Soldiers' Home in Massachusetts:	
3504-30	Maintenance of Soldiers' Home	175,500 00
	Special:	
3504-36	Laundry Building	100,000 00
3504-50	State Housing Board	675,000 00
	Department of Education:	
3513-12	North Adams State Teachers' College, maintenance.	490 00
3513-13	Salem State Teachers' College, maintenance	350 00
3513-14	Westfield State Teachers' College, maintenance	220 00
3513-15	Worcester State Teachers' College, maintenance	230 00
3513-22	Veterans' educational services	217,650 00
3513-23	University of Massachusetts, at Fort Devens maintenance	425,000 00
3513-32	Lowell Textile Institute, maintenance	1,500 00
3513-33	New Bedford Textile Institute, maintenance	1,650 00
3513-41	University of Massachusetts, maintenance	900,000 00
	Department of Labor and Industries:	
3516-01	Division of Apprentice Training, personal services and expenses	84,000 00
	Total, Veterans' Services Fund	<u>\$2,602,470 00</u>
	METROPOLITAN DISTRICT COMMISSION FUNDS:	
8607	Charles River Basin Maintenance	\$5,000 00
	Special:	
8607-28	Repairs to Charles River Locks	119,300 00
8802	Metropolitan Sewerage, North System, maintenance	12,000 00
	Special:	
8802-29	Chlorinator	6,500 00
8807	Metropolitan Sewerage, South System, maintenance	6,000 00
8902	Metropolitan Water Maintenance	31,500 00
	Total, Metropolitan District Commission Funds	<u>\$180,300 00</u>

THE FOLLOWING RECOMMENDATIONS ARE FOR APPROPRIATIONS FROM CERTAIN FUNDS FOR CERTAIN DEFICIENCIES FOR EXPENDITURES INCURRED PRIOR TO JUNE 30, 1947:

General Fund	\$18,157 52
Highway Fund	21 75
Inland Fisheries and Game Fund	1,269 99
Port of Boston Fund	7,962 32
Metropolitan District Commission Fund	5 00
Total	<hr/> \$27,416 58

