

# Quarterly Report on the Status of Prison Overcrowding, First Quarter of 1993

Massachusetts Department of Correction

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Commissioner

Submitted in Compliance with Chapter 799  
Section 21 of the Acts of 1985

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Section twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county correctional facilities. This statute calls for the following information:

*Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of each such facility.*

This report presents the required statistics for the first quarter of 1993.

Table 1 provides the DOC figures for the first quarter of 1993. As this table indicates, the DOC population (excluding Bridgewater State Hospital, SDPTC, AC, Longwood T.C. and Mass. Boot Camp) increased by 179 inmates during the fourth quarter, or 2 percent. At the end of the quarter, the DOC operated with 9,657 inmates in the system, and the average daily population was 9,602 with a design capacity of 6,624 -i.e., the DOC operated at 145 percent of design capacity.

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period January 2, 1992 to December 31, 1992. These figures indicate that the DOC population increased by 432 or 5 percent over this twelve-month period, from 9,053 in January 1992 to 9,485 in December, 1992.

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This report was prepared by Ramon Raagas of the Research Division and is based on daily count sheets prepared by the Classification Division. Table 5 is based on Admission and Release rosters submitted by the institutions.

Table 3 presents the county figures for the first quarter of 1993. The county population increased by 786 inmates during this quarter, an increase of 9 percent. At the end of the quarter, the county system operated with 9,076 inmates, and the average daily population was 8,823 in facilities with a total design capacity of 7,463, - i.e., the county system operated at 118 percent of design capacity.

Table 4 presents the county figures for the previous twelve months. These figures indicate that the county population increased by 1,249 inmates or 18 percent over this twelve-month period, from 7,099 in January 1992 to 8,348 in December 1992.

Table 5 provides statistics on court commitments to the DOC in 1992 and 1993. Overall, there has been a decrease of 185, or minus 20 percent, in commitments for the first quarter of 1993 in comparison with the number of commitments for the first quarter of 1992, from 927 to 742. Commitments to Cedar Junction for the first quarter of 1993 were down by 86, or minus 16 percent when compared to the same period of 1992. Commitments to Concord for the first quarter of 1993 decreased by 56, or minus 39 percent compared to the 1992 figure. Overall, male commitments were down by 142, or minus 21 percent from 1992. Commitments to Framingham decreased by 43, or minus 18 percent compared to the number of commitments during 1992.

Figure 1 provides a graphical representation of the numbers of court commitments to the DOC committing institutions during the first quarter of 1992 and the first quarter of 1993.

Table 1

Population in Department of Correction Facilities,  
January 4, 1993 to March 31, 1993

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Cedar Junction	840	846	837	693	121%
Concord	1278	1268	1255	514	249%
Framingham-ATU	52	48	57	64	81%
Framingham	388	391	377	388	100%
Norfolk	1243	1244	1253	1019	122%
Bay State	265	265	266	266	100%
NCCI	1031	1031	1030	568	182%
OCCC	714	726	719	488	146%
SECC	584	580	607	356	164%
Shirley-Medium	1056	1052	1053	720	147%
<b>Sub-Total</b>	<b>7451</b>	<b>7451</b>	<b>7454</b>	<b>5076</b>	<b>147%</b>
NCC	269	246	268	150	179%
SECC-Minimum	206	192	210	200	103%
Lancaster-Male	206	205	207	94	219%
Lancaster-Female	78	75	79	59	132%
Plymouth	277	252	286	151	183%
Pondville	200	190	199	100	200%
Shirley-Lower	417	407	433	403	103%
SMCC	194	178	199	125	155%
Hodder	24	26	27	35	69%
Boston State	97	92	101	55	176%
Park Drive	72	68	73	50	144%
MHHI	50	36	56	50	100%
WSATP	3	2	4	4	75%
Drug Rehab	0	0	0	1	0%
Hillside	39	38	38	40	98%
Charlotte	13	13	15	15	87%
Houston House	6	7	8	15	40%
Day Reporting Center	0	0	0	1	0%
<b>Sub-Total</b>	<b>2151</b>	<b>2027</b>	<b>2203</b>	<b>1548</b>	<b>139%</b>
<b>TOTAL</b>	<b>9602</b>	<b>9478</b>	<b>9657</b>	<b>6624</b>	<b>145%</b>
Bridgewater SH	317	322	324	337	94%
Bridgewater TC	210	223	220	216	97%
Bridgewater AC	246	249	184	430	57%
Longwood TC	121	105	120	125	97%
Mass. Boot Camp	46	18	92	256	18%
<b>Sub-Total</b>	<b>940</b>	<b>917</b>	<b>940</b>	<b>1364</b>	<b>69%</b>
<b>GRAND TOTAL</b>	<b>10542</b>	<b>10395</b>	<b>10597</b>	<b>7988</b>	<b>132%</b>
Houses of Correction	875	938	865	n.a.	n.a.
Federal Prisons	30	32	32	n.a.	n.a.
Inter-State Contract	56	58	58	n.a.	n.a.

Table 2

Population in Department of Correction Facilities,  
January 2, 1992 to December 31, 1992

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Cedar Junction	778	732	845	693	112%
Concord	1243	1184	1273	514	242%
Framingham-ATU	71	64	51	64	111%
Framingham	414	394	397	388	107%
Norfolk	1238	1249	1246	1019	122%
Bay State	265	266	266	266	100%
NCCI	974	998	1030	568	171%
OCCC	682	672	723	488	140%
SECC	598	790	580	356	168%
Shirley-Med	904	555	1044	720	126%
<b>Sub-Total</b>	<b>7167</b>	<b>6904</b>	<b>7455</b>	<b>5076</b>	<b>141%</b>
NCC	268	267	249	150	179%
SECC-Minimum	189	103	193	200	95%
Lancaster-Male	174	147	194	94	185%
Lancaster-Female	86	92	75	59	146%
Plymouth	254	275	254	151	168%
Pondville	197	196	189	100	197%
Shirley-Lower	426	455	406	403	106%
SMCC	195	198	179	125	156%
Warwick (Closed July '92)	42	85	0	0	0%
Hodder	23	29	27	35	66%
Boston State	99	98	92	55	180%
Park Drive	66	67	73	50	132%
MHHI	52	71	40	81	64%
WSATP	2	2	2	4	50%
Drug Rehab	0	0	0	1	0%
Hillside	39	40	38	40	98%
Charlotte	14	15	12	15	93%
Houston House	6	4	7	15	40%
Day Reporting Center	0	5	0	1	0%
<b>Sub-Total</b>	<b>2132</b>	<b>2149</b>	<b>2030</b>	<b>1579</b>	<b>135%</b>
<b>TOTAL</b>	<b>9299</b>	<b>9053</b>	<b>9485</b>	<b>6655</b>	<b>140%</b>
Bridgewater SH	316	301	323	337	94%
Bridgewater TC	223	233	223	216	103%
Bridgewater AC	271	301	256	430	63%
Longwood TC	112	112	118	125	90%
Mass Boot Camp	45	0	18	256	18%
<b>Sub-Total</b>	<b>967</b>	<b>947</b>	<b>938</b>	<b>1364</b>	<b>71%</b>
<b>GRAND TOTAL</b>	<b>10266</b>	<b>10000</b>	<b>10423</b>	<b>8019</b>	<b>128%</b>
Houses of Correction	861	822	931	n.a.	n.a.
Federal Prisons	36	41	32	n a.	n.a.
Interstate Contract	59	57	58	n a	n a

**Table 3**  
**Population in County Correctional Facilities,**  
**January 4, 1993 to March 31, 1993**

<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Barnstable	177	154	187	110	161 %
Berkshire	198	188	190	126	157 %
Bristol	886	893	866	696	127 %
Dukes	19	18	20	19	100 %
Essex	1129	1076	1160	635	178 %
Franklin	106	92	113	63	168 %
Hampden	1138	1006	1251	1178	97 %
Hampden-OUI	116	119	133	125	93 %
Hampshire	264	265	248	263	100 %
Middlesex	1040	983	1030	792	131 %
Norfolk	510	430	538	379	135 %
Plymouth	549	521	563	307	179 %
Suffolk-Nashua Street	445	417	454	453	98 %
Suffolk-South Bay	1160	1119	1184	1146	101 %
Worcester	919	886	927	790	116 %
Longwood TC	121	105	120	125	97 %
Mass. Boot Camp	46	18	92	256	18 %
<b>TOTAL</b>	<b>8823</b>	<b>8290</b>	<b>9076</b>	<b>7463</b>	<b>118 %</b>

Table 4

**Population in County Correctional Facilities,  
January 2, 1992 to December 31, 1992**

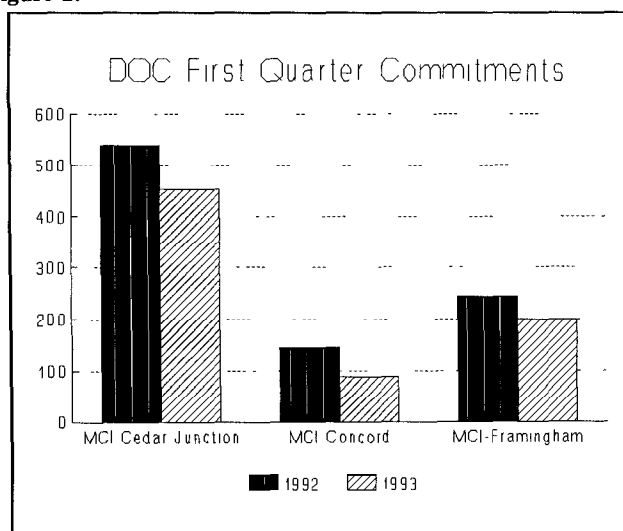
<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Barnstable	159	138	155	110	145 %
Berkshire	168	139	188	126	133 %
Bristol	878	825	866	696	126 %
Dukes	19	12	21	19	100 %
Essex	1097	986	1069	635	177 %
Franklin	101	81	97	63	160 %
Hampden	642	555	1028	1178	54 %
Hampden-OUI	123	117	121	125	98 %
Hampshire	269	264	268	263	102 %
Middlesex	992	1001	998	792	125 %
Norfolk	403	286	435	379	106 %
Plymouth	512	468	504	307	167 %
Suffolk-Nashua Street	433	398	427	453	96 %
Suffolk-South Bay	1060	831	1130	1146	92 %
Worcester	906	886	905	790	115 %
Longwood	111	112	118	125	89 %
Mass. Boot Camp	45	0	18	256	18 %
<b>TOTAL</b>	<b>7918</b>	<b>7099</b>	<b>8348</b>	<b>7463</b>	<b>106%</b>

Table 5

Court Commitments to the DOC

	<u>1992</u>	<u>1993</u>	<u>Difference</u>
<b><u>Cedar Junction</u></b>			
First Quarter	539	453	-16%
<b><u>Concord</u></b>			
First Quarter	145	89	-39%
<b>Total Males</b>	<b>684</b>	<b>542</b>	<b>-21%</b>
<b><u>Framingham</u></b>			
First Quarter	243	200	-18%
<b>TOTAL</b>	<b>927</b>	<b>742</b>	<b>-20%</b>

Figure 1.





**Technical Notes**

1. The official capacity or security level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and security level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1, 2, 3, and 4.
2. The population figures for Cedar Junction include DSU, DDU and open population.
3. The population figures for Norfolk include both DSU and open population.
4. The population figures for all facilities include both male and female inmates.
5. State inmates housed in the Hampshire county contract program are included in the county population tables as are all other state inmates housed in county facilities.
6. Norfolk includes Braintree, Dedham, and Norfolk Contract. Middlesex includes both Billerica and Cambridge. Berkshire includes the pre-release facility. Suffolk-South Bay includes the contract facility. Essex includes Middleton, and the Lawrence Alternative Center. Bristol includes Dartmouth, Eastern Mass. Alternative Center and Pre-release.
7. Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they were in custody.
8. The counts reported for MHHI include pre-release inmates and exclude parole inmates housed in those facilities.
9. Longwood Treatment Center is a specialized DOC facility for individuals incarcerated for O.U.I. Because the inmates are county sentenced inmates, the inmate count and bed capacity are included in Tables 3 and 4.
10. Pondville Correctional Center is a minimum/pre-release security facility formerly known as Norfolk Pre-Release Center.

11. The Massachusetts Boot Camp opened on August 17, 1992, and is located at the Bridgewater Correctional complex in Bridgewater, Massachusetts. Prior to 1993, the Boot Camp had been listed as a DOC minimum security facility. Beginning with the first quarter of 1993, the Boot Camp is listed along with Bridgewater and Longwood in Tables 1 and 2. As with Longwood, most of the Boot Camp inmates are from the county houses of correction, so the Boot Camp is also listed with the county facilities in Tables 3 and 4.

12. Abbreviations and Definitions:

AC	- Addiction Center
ADP	- Average Daily Population
ATU	- Awaiting Trial Unit
BCC	- Boston Correctional Center
DOC	- Department of Correction
Drug Rehab	- Includes Meridian House and Spectrum House
LCAC	- Lawrence Correctional Alternative Center
N.A.	- Not Applicable
MHHI	- Massachusetts Halfway Houses Inc. includes Temporary Housing Project, McGrath House and Brooke House
NCC	- Northeastern Correctional Center
NCCI	- North Central Correctional Institution at Gardner
OCCC	- Old Colony Correctional Center
OUI	- Operating Under the Influence
PRC	- Pre-Release Center
SECC	- Southeastern Correctional Center
SDPTC	- Sexually Dangerous Person Treatment Center
SH	- State Hospital
SMCC	- South Middlesex Correctional Center (formerly SMPRC)
SDP	- Sexually Dangerous Person
TC	- Treatment Center
WSATP	- Women's Substance Abuse Treatment Program includes Faith House and Griffin House