HOUSE No. 2489

By Mrs. Tucker of Andover, petition of Susan C. Tucker, Barbara Hildt and Eleanor Myerson relative to further regulating the reporting and investigation of certain cases of child abuse. Human Services and Elderly Affairs.

The Commonwealth of Massachusetts

In the Year One Thousand Nine Hundred and Ninety.

AN ACT FURTHER REGULATING THE REPORTING AND INVESTIGATION OF CERTAIN CASES OF CHILD ABUSE.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- 1 SECTION 1. Section 51A of chapter 119 of the General Laws,
- 2 as appearing in the 1986 Official Edition, is hereby amended by
- 3 inserting after the word "suffering", in line 13, the words: or
- 4 may be suffering.
- 1 SECTION 2. Clause (1) of section 51B of said chapter 119, as
- 2 so appearing, is hereby amended by inserting after the fourth
- 3 sentence the following sentence: If the department determines
- 4 that the assistance of a multi-disciplinary team, established
- 5 pursuant to the provisions of section fifty-one D, is necessary to
- 6 said investigation and evaluation of a report received under
- 7 section fifty-one A, the department may request the assistance of
- 8 said team.
- 1 SECTION 3. Said section 51B of said chapter 119, as so
- 2 appearing, is hereby further amended by striking out clause (2)
- 3 and inserting in place thereof the following clause: —
- 4 (2) evaluate the household of the child named in the report and
- 5 make a written determination of the risk of physical or emotional
- 6 injury to any other children in the same household. Such
- 7 evaluation or subsequent assessment shall indicate whether there
- 8 has been a history of alcohol or drug abuse and whether the child

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or other children in the household have been the subject to 10 previous reports made under section fifty-one A.

SECTION 4. Said section 51B of said chapter 119, as so appearing, is hereby amended by striking out clause (4) and inserting in place thereof the following clause: -3

- (4) notify in writing the district attorney for the county in which 4 the abuse or neglect occurred, or if such county is not known, the county in which the child resides or the appropriate federal authority if the incident to be reported occurred on federal property by transmitting to such district attorney or appropriate federal authority a copy of the report required under section fifty-9 one A and this section if, after an investigation and evaluation 10 undertaken pursuant to clause (1), the department has reasonable cause to believe that any of the following conditions has resulted from abuse or neglect: 13
 - (a) a child has died:
- (b) a child has been sexually assaulted, as set forth in sections 15 thirteen B, thirteen H, twenty-two, twenty-two A, twenty-three, 16 twenty-four, and twenty-four B of chapter two hundred and sixty-17 18 five or section thirty-five A of chapter two hundred and seventy-19 two:
- 20 (c) a child has suffered brain damage, loss or substantial impairment of a bodily function or organ, or substantial 21 22 disfigurement: 23
 - (d) a child has been sexually exploited, which shall mean encouraging a child to engage in prostitution as defined in sections four A and four B of chapter two hundred and seventy-two or in the obscene or pornographic photographing, filming, or depicting of a child as defined in section twenty-nine A of chapter two hundred and seventy-two; or
- 29 (e) a child has suffered serious bodily injury as the result of 30 a pattern of repetitive actions by a family member.

31 The department shall within forty-five days after making such notification further notify the district attorney or appropriate 32 federal authority of the service plan, if any, developed for such 33 child and his family. The department may further notify the 34 appropriate district attorney or appropriate federal authority of 35

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36 other matters involving serious abuse or neglect of children. No provision of chapter sixty-six A, section one hundred and thirty-37 five of chapter one hundred and twelve, and section fifty-one E 38 and fifty-one F of this chapter relating to confidential data or 39 confidential communications shall prohibit the department from 40 (i) making any notifications pursuant to this clause or from 41 providing to the district attorney or appropriate federal authority 42 any information obtained pursuant to clause (1) or furnished 43 pursuant to this clause, or (ii) providing, at the request of a district 44 attorney or appropriate federal authority, any additional 45 information about any case for which notification has been made 46 pursuant to this clause. No person providing notification or 47 information to a district attorney or appropriate federal authority 48 pursuant to the provisions of this clause shall be liable in any civil 49

SECTION 5. Said section 51B of said chapter 119, as so 1 appearing, is hereby further amended by striking out clause (8) and inserting in place thereof the following clause:

50 or criminal action by reason of such action. Nothing herein shall be construed to limit the prosecutorial power of a district attorney

or appropriate federal authority.

(8) promulgate regulations to implement the provisions of 4 sections fifty-one to fifty-one I, inclusive.

SECTION 6. Said chapter 119 is hereby further amended by 1 striking out section 51D, as so appearing, and inserting in place thereof the following section: 3

Section 51D. Each regional director of the department shall be 4 responsible for implementing the provisions of clause (4) of 5 section fifty-one B. Each such regional director shall report to the 6 appropriate district attorney cases as provided for in said clause (4). Each area director shall assist the regional director in implementing the provisions of this section.

Each regional director shall establish in cooperation with the 10 appropriate district attorney at least two permanent multi-11 disciplinary teams. Such teams shall consist of one representative 12 of the department who shall be the caseworker for the particular 13 case and one member who shall be the investigative law enforcement

officer for the particular case. In the case of a reported abuse or neglect alleged to have occurred at a facility subject to licensure by the office for children under the provisions of section ten of 17 chapter twenty-eight A, a representative of the office for children 18 shall be a member of the team. Such teams shall additionally 19 consist of not less than five permanent members. At least one 20 permanent member shall be a physician preferably hospital-based 21 or nurse practitioner with expertise in child sexual or physical 22 23 abuse treatment methods; at least one permanent member shall be a mental health professional with special clinical expertise and 24 experience in the evaluation and treatment of child sexual and 25 26 physical abuse; at least one permanent member shall be a mental health professional employed by or under contract with the 27 department of mental health, serving the particular region; and 28 29 at least one permanent member shall have training and experience in the field of child welfare or in the field of criminal justice. 30

Such teams shall, upon request of the regional director, assist 31 the department in conducting the investigation, evaluation or 32 assessment required by section fifty-one B. Such a team may 33 review the service plan developed by the department pursuant to 34 said section fifty-one B. When such team elects to review such 35 36 service plan, such team shall evaluate such service plan in regard to its effectiveness in protecting the child from further abuse or 37 neglect and such team shall make recommendations regarding 38 amendments to the service plan. If such team reviews the service 39 plans and finds that the services required under such plan are not 40 actually provided to such family, the case shall be referred to the 41 42 appropriate office for children area office for assistance in ensuring that the services recommended by the service plan are 43 44 provided. Said area offices may, in their discretion, further refer such cases to the interagency children's services team established 45 pursuant to section six A of chapter twenty-eight A. The multi-46 disciplinary teams shall also make recommendations regarding 47 the advisability of prosecuting members of the family, and the 48 49 possibility of utilizing diversionary alternatives. 50

Notwithstanding the provisions of chapter sixty-six A, section one hundred and thirty-five of chapter one hundred and twelve, and sections fifty-one E and fifty-one F of this chapter, (a) such 53 a multi-disciplinary service team shall have full access to such

54 service plan and any personal data known to the department

55 which relates to the implementation of such plan; and (b) when 56 the regional director requests such teams to assist the department

57 in conducting the investigation, evaluation or assessment required

58 by section fifty-one B, the team shall have full access to personal

59 data known to the department which related to such investigation,

60 evaluation or assessment. The multi-disciplinary team, may report

61 to such district attorney the information that the family has failed

62 to participate in or carry out the terms of such plan. Each such regional director shall file a monthly report with the 63 64 commissioner of the department regarding the activities in the 65 region which have occurred in the previous month pursuant to 66 this section. Such report shall be written on a form prescribed by 67 said commissioner and shall include, but not be limited to, the 68 number of cases reported pursuant to clause (4) of said section 69 fifty-one B, the activities of the multi-disciplinary service teams, 70 the availability of services which are by such service plan, and after 71 obtaining the information from the appropriate district attorney, 72 shall reflect the number of family members that are the subject 73 of such reports that have been prosecuted. Said commissioner, 74 after deleting all personal identifying information, shall combine 75 these regional reports into one monthly report which shall be filed 76 with the secretary of human services, each district attorney, the 77 joint committee on human services and elderly affairs, and the house and senate committees on ways and means. 78

SECTION 7. Section fifty-one G of said chapter one hundred 1 2 and nineteen is hereby repealed.

SECTION 8. Said chapter 119 is hereby further amended by inserting after section 51G the following two sections:

Section 51H. When a defendant in any criminal proceeding 4 seeks discovery of information contained in records maintained

5 by the department pursuant to this chapter, the defendant shall

6 subpoena the records from the department into court. The judge

7 shall hold an in-camera hearing and examine the records to

8 determine what information shall be released to the defendant.

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The defense counsel or district attorney shall not be entitled to 10 examine or review said records, except those records released to the defendant by the judge. A representative of the department 11 may be present at this hearing. The judge shall only order the 12 release of statements made by the defendant and any material information. The judge's order shall be in writing and shall clearly identify the information, if any, which shall be released to the 15 defendant. The department shall provide the district attorney with 16 a copy of any information released to the defendant pursuant to 17 such order. The provisions of clause (k) of section two of chapter 18 sixty-six A shall not apply to the department's response to a 19 subpoena for its records issued pursuant to this section, nor to 20 the release by the department of any information pursuant to an 21 order issued by a judge under this section. 22 23

Section 511. Notwithstanding any other provision of law to the contrary the department may send to any other state and may 24 receive from any other state a protective alert or communication containing any information about a child and his caretaker when the child is the subject of a substantiated report of abuse or neglect and the department has reason to believe the child has been transported or will be transported into another state. 29

For purposes of this section, a "caretaker" shall mean a child's 30 parent, stepparent, guardian, any other household member 31 entrusted with the responsibility for a child's health or welfare and 32 any other person interested with the responsibility for a child's 33 health and welfare 34