HOUSE . No. 3314

By Mr. Draisen of Boston, petition of Marc D. Draisen, Pamela P. Resor, John E. McDonough, Michael P. Cahill and Anne M. Paulsen for legislation to promote job growth by providing for incremental investment tax credits for certain corporations. Taxation.

The Commonwealth of Massachusetts

In the Year One Thousand Nine Hundred and Ninety-Four.

AN ACT TO PROMOTE JOB GROWTH IN MASSACHUSETTS.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- SECTION 1. Section 31A of Chapter 63 is hereby amended by
- striking the section in its entirety and replacing it with the
- following: -
- 4 Section 31A. Incremental Investment Tax Credit for Certain
- Corporations: Limitations
- (1) A manufacturing corporation, or a business corporation 6 engaged primarily in research and development, which has been
- deemed to be such under section thirty-eight C of forty-two B,
- or a corporation primarily engaged in agriculture or commercial fishing, shall be allowed a credit as hereinafter provided against 10
- the excise due under this chapter. The amount of the credit shall be determined at paragraph (b). 12
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- (b) The credit allowed shall be the sum of the following:
- 14 (i) one percent of the basic investment amount; (ii) three 15 percent of the first incremental investment amount; and (iii) five
- percent of the second incremental investment amount. 16
- (c) The credit allowed under this section for any taxable year 17 18 shall not reduce the excise to less than the amount due under
- section thirty-two (b), thirty-nine (b) or sixty-seven and under any 19
- 20 act in addition thereto.
- 21 (d) A corporation may elect to deduct the amount allowable 22 under section thirty-eight D or the credit under this section, but
- 23 not both. Any such election must be made on or before the due

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date for filing the return, including any extension of time and shall 24 25 be irrevocable.

- (e) Definitions: (i) the basic investment amount shall be the total cost of qualifying property placed in service by the corporation in the current tax year and situated within the commonwealth, but not in excess of the average of the total costs of all qualifying property placed in service by the corporation and situated within the commonwealth during the three immediately preceding tax years;
- (ii) the first incremental investment amount shall be that amount by which the total of all qualifying property placed in 34 service in the current tax year and situated in Massachusetts exceeds the Basic investment amount but not in excess of two hundred percent of the Basic investment amount;
 - (iii) the second incremental investment amount shall be that amount by which the total cost of all qualifying property placed in service in the current tax year and situated in Massachusetts exceeds two hundred percent of the Basic investment amount; and
 - (iv) qualifying property shall be tangible personal property and other personal property including buildings and structural components of buildings acquired by purchase, as defined under section one hundred and seventy-nine (d) of the federal internal revenue code as amended and in effect for the taxable year then ended. Such qualifying property must be depreciable under section one hundred and sixty-seven of said code and have a section one hundred sixty-eight of said code, or is

not taxable under chapter sixty A. Such qualifying property must be used by the corporation and situated within the commonwealth on the last day of the taxable year.

(f) With respect to property which is disposed of or ceases to be in qualified use prior to the end of the taxable year in which 54 the credit is to be taken, the amount of the credit shall be that portion of the credit provided for in paragraph (a) which represents the ratio which the months of qualified use bear to the months of useful life. If property on which credit has been taken is disposed of or ceases to be in qualified use prior to the end of its useful life, the difference between the credit taken and credit allowed for actual use must be added back as additional taxes due in the year of disposition; provided, however, if such property is disposed of or ceases to be in qualified use after it has been in qualified use for more than twelve consecutive years, it shall not be necessary to add back the credit, as provided in this paragraph. The amount of credit allowed for actual use shall be determined by multiplying the original credit by the ratio which the months of qualified use bear to the months of useful life. The original credit is presumed to be calculated at the highest rate allowed when the property was first placed in service, adjusting for subsequent dispositions of other qualifying property placed in service in that same year. For purposes of this paragraph, the useful life of property shall be the same as that used by the corporation for depreciation purposes when computing federal income tax liability.

(g) A corporation renting or leasing tangible property 76 otherwise qualifying for the credit under this section from a 77 78 regional business development corporation or authority 79 authorized under chapter forty D or a regional business 80 development corporation organized as a nonprofit corporation under any special act shall be deemed to have acquired such 81 82 property by purchase as defined under the section one hundred 83 seventy-nine (d) of the federal internal revenue code as amended and in effect for the taxable year, for the purposes of this section 85 and shall be eligible for the credit under paragraph (a). The 86 amount of such credit shall be calculated according to 87 paragraph (d) and shall be based on the value of qualifying 88 property leases and placed in qualifying use during the taxable 89 year. Such value shall be the cost of such property to the regional 90 business development corporation and the books and records of 91 such corporation shall for the purposes of this section be open 92 to the commissioner for inspection. For the purposes of this 93 section, a termination or cessation of such rental or lease for any 94 reason other than a transfer of ownership of such property to the 95 lessee shall be considered a disposition of such property. No 96 further credit shall be allowed to such lessee or any successor 97 corporation, as the case may be, on account of such property in 98 the event of successive rentals or leases, replacements, alteration 99 or change of the property rented or leased; transfer of ownership 100 of such property to the lessee; or the merger, consolidation or 101 other reorganization of such lessee.

- (h) Any corporation entitled to a credit for any taxable year in accordance with the provisions of paragraphs (a) through (g), inclusive, may carry over and apply to its excise for any one or more of the next succeeding three taxable years, the portion, as reduced from year to year, of its credit which exceeds its excise for the taxable year.
- (i) Any corporation entitled to a credit for any taxable year under this section shall apply it only to its excise for any of the eligible taxable years. Such credit may not be applied against the excise liability of any other corporation pursuant to an election under the provisions of section thirty-two.
 - SECTION 2. Section 1 of Chapter 40F of the General Laws 2 is hereby amended by inserting after the definition of "project" 3 the following definition: —
 - 4 "Regional corporation", any regional economic development 5 corporation, community development corporation, or group 6 thereof or any corporation formed by three or more 7 municipalities.
 - SECTION 3. Chapter 40F of the General Laws is hereby amended by inserting the following sections: —
 - 3 Section 6. The CDFC shall provide grants to regional 4 corporations for the purpose of establishing regional revolving 5 loan funds.
 - 6 To be eligible for a grant under this section, a regional 7 corportation shall:
 - 8 (a) have available to it staff with sufficient expertise to analyze
 9 applications for financial assistance and to regularly monitor
 10 financial assistance to clients, and have made arrangements to
 11 provide management or technical assistance to clients;
 - 12 (b) have an effective plan to market its services to small 13 businesses through such entities as chambers of commerce, 14 industry trade associations, banks, local development corpora-15 tions, community-based organizations and industrial develop-16 ment agencies;
 - 17 (c) have established a loan committee composed of five or more 18 persons experienced in commercial lending or in the operation of 19 a for-profit business and a staff person of the regional corporation.

20 Such loan committee shall review every application to the regional

21 corporation for financial assistance to determine the feasibility of

22 the transaction proposed in the application and shall recommend

23 to the board of directors or other governing body of the regional 24 corporation such action as the committee deems appropriate.

No employee or officer of any regional corporation shall be a party to or have any financial interest in any project that receives

27 financial assistance pursuant to this section.

The CDFC shall select regional corporations on the basis of the ability of the regional corporation to administer a regional revolving loan fund, the extent of coordination with other publicly supported financial assistance programs, the degree of public and private support within the region, and the ability of the regional corporation to provide financial and other assistance to businesses located in distressed areas.

A regional corporation, in approving applications for financial assistance, shall give priority to projects:

- 37 (a) that will provide increases in net new permanent jobs or 38 retain jobs in businesses that need such financial assistance to 39 remain viable;
- 40 (b) of minority or women-owned enterprises or enterprises 41 owned by dislocated workers, as defined in the Federal Job 42 Training Partnership Act; and
- 43 (c) of businesses in the early stages of development that have 44 been denied access to credit.

45 The decision to approve or reject an application for financial 46 assistance shall be made by a majority of the directors of the regional corporation, and such decision shall be final. No member 47 of the board or other governing body of a regional corporation 48 shall participate in a decision on a project application when such 49 member is a party to or has a financial interest in such project. 50 51 Any member who cannot participate in a decision on a project 52 application for such reason shall not be counted as a member of 53 the board or other governing body for purposes of determining 54 the number of members required for a majority vote on such 55 application.

Funds allocated to each regional corporation may be used to provide loans for eligible projects. The interest rate on such loans shall be determined by the regional corporation, but in no event

submit a written report to the chairs of the house and senate 142 committees on ways and means and human services and elderly 143 144 affairs describing the efforts made by the department to place recipients in jobs through this program, the number of recipients 145 so placed, the wages paid, whether health insurance is provided 146 by the employer, the number of recipients retained by the 147 employer after the period of subsidy ends and at the time the 148 report is made, and the costs and savings associated with the 149 program. 150

SECTION 12. In order to promote and support economic growth in the Commonwealth, there shall be established a welfare reinvestment corporation, or other similar model, to create permanent jobs and job training opportunities for recipients of public assistance.

The department of public welfare, in cooperation with relevant state agencies and departments, or service providers contracted thereof, shall develop and implement a plan for said programs that shall incorporate the organizational and operating structure of the programs, and the services and support program elements to be provided to participants.

The plan shall include, but not be limited to, the identification of sources of funding streams and revenues, program prototypes, public and private agencies to be involved in local planning and organization, and other such components of the program, services, and employment projects.